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FM SECSTATE WASHDC

TO USCINCEUR IMMEDIATE

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EXDIS - MILITARY ADDEES HANDLE AS SPECAT EXCLUSIVE

FOLLOWING TEL SENT ACTION SECSTATE INFO LISBON FROM USNATO
SEPT 01:

QUOTE S E C R E T USNATO 4603

EXDIS

DEPARTMENT PASS SECDEF, USCINCEUR, USNMR SHAPE

E.O. 11652: XGDS-1

TAGS: NATO, PO, PFOR, PARM, ASEC

SUBJ: PORTUGUESE ACCESS TO CLASSIFIED INFORMATION: PRIVATE MEETING
OF PERMREPS, SEPTEMBER 1

REF: 1. USNATO 4602

2. LISBON 5062

3. USNATO 3886

SUMMARY: IN PRIVATE PERMREP MEETING SEPTEMBER 1, PANSO OUTLINED
PROBLEMS RELATED TO PORTUGUESE ACCESS TO CLASSIFIED INFORMATION IN
LIGHT OF DEVELOPMENTS IN LISBON. PROPOSING THAT ACCESS OF INFORMA-
TION CLASSIFIED SECRET AND ABOVE BE DENIED EXCEPT ON A NEED-TO-KNOW
BASIS, HE ASKED PERMREPS TO SEEK INSTRUCTIONS FOR MEETING NEXT

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WEEK. MEANWHILE, WE HAVE RECEIVED RECOMMENDATIONS OF EMBASSY

LISBON FOR DEALING WITH THIS MATTER IN WHICH WE CONCUR WITH SEVERAL EXCEPTIONS. END SUMMARY.

1. PERMREPS LESS PORTUGUESE REP MET SEPTEMBER 1 UNDER CHAIRMANSHIP OF DEPUTY SYG PANSA TO REVIEW SECURITY IMPLICATIONS FOR NATO OF RECENT DEVELOPMENTS IN PORTUGAL. PANSA RECALLED THAT MEASURES AGREED JULY 23 WERE OF A STOP-GAP CHARACTER, AND INDICATED THAT, THOUGH HE EXPECTED NO DECISIONS IMMEDIATELY, HE WOULD WELCOME PERMREPS' VIEWS ON STEPS TO TAKE TO PROTECT SECURITY OF NATO CLASSIFIED INFORMATION WITH REGARD TO PORTUGAL. HE NOTED THAT THE RANGE OF POSSIBLE OPTIONS INCLUDED CUTTING OFF CLASSIFIED INFORMATION AND MORE MODERATE MEASURES, INCLUDING THE POSSIBILITY OF EXTENDING TO "SECRET" INFORMATION THE ARRANGEMENTS WHICH NOW OBTAIN FOR ATOMAL AND COSMIC INFORMATION, PERHAPS MODIFIED TO ALLOW PORTUGUESE ACCESS TO SECRET INFORMATION ON A STRICT NEED-TO-KNOW BASIS.

2. NATO SECURITY DIRECTOR ABIDIAN POINTED OUT THAT FORMER PORTUGUESE SECURITY PERSONNEL HAD BEEN TRANSFERRED FROM THEIR POSTS AND HE WAS AWARE OF NO SECURITY AUTHORITY CURRENTLY OPERATING IN PORTUGAL. WERE HE TO UNDERTAKE A NEW SURVEY, HE SAID, HE COULD ONLY FIND THAT CURRENT SECURITY ARRANGEMENTS WERE INADEQUATE, A FINDING WHICH COULD HAVE POLITICAL CONSEQUENCES. FOR THAT REASON HE HAD BEEN RELUCTANT TO PROPOSE A NEW SURVEY. MOREOVER, MORE IMPORTANT THAN THE SECURITY OF THE DOCUMENT THEMSELVES WAS THE ISSUE OF WHICH INDIVIDUALS HAD ACCESS.

3. IN THE ENSUING DISCUSSION OF PROCEDURAL ARRANGEMENTS, CANADIAN PERMREP MENZIES PROPOSED ESTABLISHMENT OF A BASIS FOR DENYING PORTUGUESE ACCESS THAT COULD BE SEEN TO BE NON-DISCRIMINATORY IN THAT IT WOULD BE APPLICABLE TO ALL ALLIES IN SIMILAR CIRCUMSTANCES. HE WAS SUPPORTED BY NETHERLANDS AMBASSADOR HARTOGH. IN CONTRAST, TURKISH PERMREP ERALP SUPPORTED AN AD HOC APPROACH, GIVN THE COMPLEXITY OF DEVELOPING GROUND RULES APPLICABLE GENERALLY. FRG PERMREP KRAPF SAID THAT, IN HIS VIEW, ALLIES NEEDED TO TAKE EARLY STEP TO PRESERVE SECURITY, ESPECIALLY OF MBFR MATTERS. PANSA UNDERLINED THAT IT WOULD BE IMPOSSIBLE TO MAINTAIN AD HOC ARRANGEMENT ADOPTED IN AUGUST AS ALLIANCE TURNED TO FORCE PLANNING OTHER MATTERS. HE POINTED OUT THAT SYG LUNS FEELS A SPECIAL RESPONSIBILITY FOR ASSURING PROTECTION OF SECRET

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CLASSIFIED NATO INFORMATION AND WISHED TO ACT PROMPTLY.

4. HARTOGH PROPOSED APPROACHING THE PORTUGUESE PERMREP TO DETERMINE WHETHER HE WOULD BE PREPARED TO AGREE TO EXCLUDE ALL BUT HIMSELF FROM DISCUSSIONS OF MATERIALS CLASSIFIED NATO SECRET AND ABOVE; HOWEVER, PANSA PREFERRED TO HAVE AN ALLIED CONSENSUS ON NEXT STEPS BEFORE PROCEEDING. ACTING FRENCH PERMREP DE LA FERRIERE SAID ISSUE EXTENDED BEYOND ACCESS TO CLASSIFIED INFORMATION AND

CONCERNED BASIC CONSTITUTIONAL ISSUES RELATING TO PORTUGUESE PARTICIPATION IN NAC AND DPC.

5. IT WAS AGREED THAT PERMREPS WOULD SEEK INSTRUCTIONS AND MEET AGAIN SEPTEMBER 8 OR 9.

6. COMMENT. DISCUSSION REFLECTED, THOUGH IN MUTED TERMS, CONCERNS SPELLED OUT IN USNATO 4602. BASED ON THE DISCUSSION, HOWEVER, WE MAINTAIN OUR RECOMMENDATION PROVIDED IN THAT MESSAGE.

7. SUBSEQUENT TO MEETING OF PERMREPS, WE RECEIVED LISBON'S 5062, WHICH IN MANY RESPECTS SUPPORTS OUR VIEW EXPRESSED IN USNATO 4602. HOWEVER, WE WOULD WISH TO POINT OUT THAT STEPS ENVISAGED THUS FAR (DENIAL OF INFORMATION CLASSIFIED SECRET AND ABOVE, EXCEPT ON NEED-TO-KNOW BASIS) WOULD FALL FAR SHORT OF DE FACTO EXPULSION FROM NATO AS SUGGESTED IN PARA 8 OF LISBON 5062. WE BELIEVE THAT MODALITIES CAN BE DEVELOPED FOR PORTUGUESE REPRESENTATION IN NATO DISCUSSIONS SO THAT THEY ARE NOT ENTIRELY EXCLUDED. FOR EXAMPLE, AGENDAS CAN BE DIVIDED, AS IS NOW THE PRACTICE IN THE MILITARY COMMITTEE TO ACCOMMODATE THE FRENCH, AND MORE FAR-REACHING MODALITIES ARE POSSIBLE IF THE PORTUGUESE DECLINE TO ABSENT THEMSELVES VOLUNTARILY FROM THE MOST SENSITIVE DISCUSSIONS; YET, NONE OF THESE COULD BE CONSTRUED AS EXPULSION AND CERTAINLY NONE WOULD REMOVE PORTUGAL FROM THE SHELTER OF THE NORTH ATLANTIC TREATY. RATHER THEY COULD BE EXPLAINED AS DESIGNED TO PRESERVE PORTUGUESE MEMBERSHIP.

8. FINALLY, WE WOULD COUNSEL AGAINST SEEKING THE VIEWS OF "THE 9" AND SOARES AT THIS STAGE. RATHER, AFTER THE ALLIES HAVE DEVELOPED A CONCERTED APPROACH TO THIS QUESTION, WE BELIEVE IT WILL BE IMPORTANT TO LET THEM KNOW THAT THE MEASURES ARE OF A TEMPORARY CHARACTER STEMMING FROM PRESENT UNCERTAINTIES IN LISBON. OUR RECOMMENDATIONS IN USNATO 4602 ON PRESS HANDLING
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MAY NEED TO BE MODIFIED IN THE LIGHT OF FURTHER ALLIED DISCUSSIONS, BUT WE DOUBT THAT WE WOULD GET STRONG SUPPORT FOR AN APPROACH WHICH HIGHLIGHTED DENIAL OF SECURITY INFORMATION AS A PUNITIVE GESTURE. END COMMENT. BRUCE UNQUOTE INGERSOLL

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